

**Pennsylvania School Boards Association** 

**Leadership** • Service• Advocacy

# PENSION CRISIS



#### Agenda

- Background on PSERS
- The genesis of the pension crisis
- The Pension Crisis
- What can be done?
- What PSBA is doing
- How you can help
- Resources



#### **Background on PSERS**

- Authorized in 1917; began operating in 1919
- 100% defined benefits plan
  - Pension calculated on years of service, a multiplier and highest average salary
- Funded by employer contributions, employee contributions and investment earnings



## **Background on PSERS**

- Employer contributions come from state and school employers and are expressed as percentage of payroll. State pays about 55 % of cost and school employers about 45%
- Last 10 years 59% of funding from investment earnings; 26% from employee contributions and 15% from employer contributions
- Last 25 years 65% from investment earnings;
  15% from employee contributions and 20% from employer contributions



#### **Background on PSERS**

- Investment rates of return lower than system assumptions in 5 of last 10 years
  - 8.5% earnings assumption
  - **− FY 2008/09 earnings: -26.54%**



# The genesis of the pension crisis



#### **Genesis of the Pension Crisis**

- Two major causes:
  - Poor stock market performance
  - Legislative Actions
- Key events that started the "avalanche":
  - Act 9 of 2001
    - Increased multiplier
    - Reduced vesting time
  - Poor stock market performance
    - 2001-03, 2007-08, 2008-09



#### **Genesis of the Pension Crisis**

- Issue compounded by the proximity of events
  - Act 9 May 2001
  - -9/11/01
  - Act 38 COLA, change in valuation April 2002
  - Act 40 change in valuation Dec. 2003
  - Downturn in markets '00-'01, '01-'02, '02-'03



#### **Genesis of the Pension Crisis**

- Add to that...
  - Stock market losses in 2007-08 and 2008-09
- All of these conditions have all but erased any gains made due to the relatively strong market conditions from 2004 to 2007



#### The results are...

- Sizeable increase in the employer contribution rate in 2010 and continuing each year until 2015
- A plateau of continuously high employer contribution rates for the next two decades



# The pension crisis



### The pension crisis

- 2010-11 employer contribution rate set at 8.22% in Dec., an increase of 72% over the 2009-10 rate.
  - Index of 2.9%
  - Budget difficulties in PA, may be looking at even funding
  - Legislative reluctance to act



### The pension crisis- part 1

- Projected increases at this point:
  - **2011-12: 10.59%** 
    - 29% increase over 2011
  - $\overline{-2012-13:29.22\%}$ 
    - 176% increase over 2012
  - **2013-14: 32.09%** 
    - 9.8% increase over 2013
  - **2014-15: 33.60%** 
    - 4.7% increase over 2014



#### The pension crisis- part 2

- Projections are that the employer contribution rate will remain over 30% from 2015-2020; above 25% from 2021 to 2027; and above 20% from 2028 to 2032
- Available data do not project out far enough to show an employer contribution rate in the neighborhood of the 8.22% rate for 2010.



### **Projections**

- Based on current conditions and expectations
- Will change with changes in markets
- Will change if action taken by Legislature
- Not definite



# What can be done?



#### **Options**

- Basically, there are three ways to address the pension crisis:
  - Increase the funding of the system
  - Decrease/cut the costs/liabilities of the system
  - Defer the liabilities of the system
- The solutions will likely involve all three options



- PSBA Legislative Platform addresses both a long-term and short-term solution
- Long-term solution is changing PSERS to a hybrid defined benefit/defined contribution system
- Short-term solution is a mixture of fixes, including benefit changes and deferral of liability, plus no new benefits



- HB 2135 and SB 1185 are PSBA's hybrid pension proposal
- HB 2135/SB 1185 would do the following:
  - Create a new class of employees for pension purposes who would be subject to new plan
  - On the db side, reduce the multiplier from 2.5% to 1%; increase the vesting time to 10 yrs., up from the current 5-yr. vesting, reduce employee contribution rate from 7.5% to 3.25%



- HB 2135/SB 1185 (cont'd):
  - Creates a defined contribution (d/c) component in the PSERS system to accompany the d/b portion
  - D/C would require minimum 3% employee contribution and 2% employer contribution
  - These funds could be invested in one of several investment portfolios created by PSERS



- HB 2135/SB 1185 (cont'd):
  - Pension benefit would be d/b + d/c earnings
  - Caps the school employer contribution at the index
  - Maintains all current buyback and military service provisions
  - Drafted with PSERS oversight
  - Will be on the table as a solution



- Positive effects of HB 2135/SB 1185:
  - Gradually reduces employer contribution
  - Reduces state and school employer liability for pension benefits
  - Caps school employer payments
  - Still provides incentive for prospective teachers
  - Only pension proposal on table from education organizations



- Short-term pension solutions:
- Item added to PSBA platform this year supporting efforts to "limit eligibility, funding levels, and/or the extent of benefit levels...and/or provide other sources of revenue independent of the employer contribution rate"



- Potential short-term solutions include
  - Deferring liability payments
  - Reducing benefits
    - Multiplier
    - Vesting time
    - Withdrawal of contributions
    - Tightening eligibility
- Best solution will have to combine multiple approaches; even then it will only lessen increases; not totally remove them
- Big problem...nobody's listening!!!!!





- Get in your legislator's ear
  - This issue demands a visit from you or inviting your legislator to a board meeting
  - All legislators need to know that this crisis is upon us (remember the 72% increase in employer contribution for 2010?); it is not something that is going to happen down the road!!!
  - Senate Republicans/House Democrats especially



- Talk to your neighbors and community
  - Chambers of Commerce
  - Service organizations (Lions, Rotary, Jaycees)
  - AARP chapters
  - Talk about the effect of the contribution increases on your school districts at your board meetings



- The Messages:
  - The problem is upon us now; it can't wait until we get a new governor
  - New taxes will result if nothing is done
  - Must look at benefit levels and dedicate new funding to the system; deferral-only solution will not resolve the problem
  - Hybrid plan is a good long-term solution
  - Counter the arguments
  - This is the "issue of a generation" for PSEA and other school employee groups



#### Resources

- Historical employer/employee contribution rates
- Pension resolution
- Talking points on PSBA hybrid proposal
- Addressing the rhetoric
- Effects of increasing contributions on school district tax rates





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